

1 I'll just mention. You can do some nighttime  
2 reading of the full legislation. But Sections  
3 932 and 933 are also under Subtitle C. And so,  
4 what those do, they mandate the expansion of  
5 integrative health, education, research, and  
6 clinical care.

7 So, Section 932 is actually a plan  
8 that was to be developed and provided for the  
9 VA Secretary on how we would go about doing  
10 that, which we've already completed. And I  
11 think that may have also been a read-ahead.  
12 And if you don't already have it, we can get  
13 that for you.

14 And then, also, Section 933 -- and  
15 Kavitha will get a little bit more into this on  
16 one of our later slides -- was the mandate for  
17 no fewer than 15 three-year pilot sites to  
18 expand complementary and integrative health.  
19 But, just as Dr. Gaudet was talking about, we  
20 can't really just plot integrative health into  
21 the medical center by itself. We really need  
22 the sort of systems approach of how to do that.

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1 And so, those are our whole health system  
2 flagship sites, which we'll talk a little bit  
3 more about. And also, I think in Tab O in your  
4 binders is a whole list of the flagship sites,  
5 in case you're curious where those are.

6 So, the next few slides will go over  
7 education, research, complementary and  
8 integrative health approach, support, and then,  
9 also, the flagship sites.

10 We've talked a little bit today just  
11 about VA's sort of long traditional of  
12 education tailored for professional staff to  
13 meet the unique needs of our veteran  
14 population. And so, as VHA makes this effort  
15 towards a whole health systems approach for  
16 care, this paradigm shift really requires  
17 training and education for our staff, for  
18 veterans, for the integration of whole health  
19 and integrative health into care and treatment  
20 planning.

21 So, as such, while our office has  
22 been working on the different components of

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1 whole health and that system, we also have an  
2 arm of our team that's solely focused on whole  
3 health education. And so, up on this slide I  
4 have some of our current and planned practices.

5 In fiscal year 2018, we had 58  
6 national whole health education offerings which  
7 were delivered to our flagship sites. Some of  
8 those include: Whole Health in Your Practice,  
9 Whole Health in Your Life, Whole Health for  
10 Pain and Suffering, Eating for Whole Health,  
11 Whole Health Coaching, Whole Health Facilitated  
12 Groups, Taking Charge of My Life and Health,  
13 and also, a Whole Health Partner Course, so  
14 training of peers. So, there's a whole lot  
15 going on with this transformation. And I think  
16 in fiscal year '18 alone, we actually had  
17 trained about 3500 employees in whole health,  
18 which is pretty exciting.

19 Also, on top of that, with our  
20 flagship sites, we know that we can't just do  
21 all of this training nationally. So, we need  
22 folks who are locally at the medical centers.

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1 We have identified two whole health flagship  
2 site education champions at each of our 18  
3 flagship sites. They're there to really help  
4 train and deliver local trainings at each of  
5 our flagship sites.

6 So, that is the current practice.  
7 For our planned practice coming up in fiscal  
8 year '19, we have planned 119 national  
9 educational offerings. We also will have 46  
10 offerings at our flagship sites. So,  
11 essentially, any of the flagship sites that  
12 requested to have these different trainings  
13 that I mentioned will be able to host those at  
14 those sites.

15 Some of our new whole health  
16 education initiatives, which we'll be able to  
17 get more information for you as they're being  
18 developed, but a Whole Health for Mental Health  
19 Course, which I think we're going to be trying  
20 to pilot two of those courses in fiscal year  
21 '19, in collaboration, of course, with the  
22 Office of Mental Health. And also, our Whole

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1 Health Supervisors Course for the supervisors  
2 we have onsite for our whole health partners  
3 and facilitators.

4 And then, something else that Mr.  
5 Leinenkugel had mentioned earlier today, which  
6 is battlefield acupuncture. So, with our Whole  
7 Health for Pain and Suffering Courses, we're  
8 actually training clinicians to be able to  
9 provide battlefield acupuncture or regular  
10 acupuncture as a part, sort of an add-on to  
11 those trainings.

12 Our facility education champions are  
13 going to be delivering local courses using  
14 various curricula from our Whole Health 101,  
15 Whole Health in Your Life, and Whole Health in  
16 Your Practice.

17 And then, another exciting program  
18 that we're working on right now with some of  
19 our subject matter experts is VA CALM. And  
20 that's a mindfulness facilitator/instructor  
21 training that each of those flagship sites will  
22 be able to send a couple of folks to be

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1       trained, so that they can, then, be leading  
2       mindfulness meditation at their sites.

3               And this next year, as I mentioned,  
4       we'll have 119 national educational offerings,  
5       which is very exciting. So, that's up from 71  
6       previously, 39 in fiscal year '17, 26 offerings  
7       in fiscal year '16, and 21 in fiscal year '15.

8               Some of those will include, for  
9       clinical offerings of clinical staff, Whole  
10      Health in Your Practice; Whole Health for Pain  
11      and Suffering, which I mentioned; Whole Health  
12      for Mental Health, so those pilots, and then,  
13      also, Employee Whole Health Consultations.  
14      Some of our non-clinical offerings include:  
15      Whole Health Coaching, the Whole Health  
16      Facilitated Groups, and Whole Health Partner  
17      trainings.

18              In addition, we have a number of  
19      online resources as well. So, there is the  
20      option for employees to take trainings on their  
21      own online. We also have a Whole Health  
22      Library. And so, we can send you the link to

1       that.     You can also just Google "VA Whole  
2       Health Library". This is open to the public.  
3       It's a whole bunch of different educational  
4       materials and courses, all the courses I  
5       mentioned. If you want to know more about it,  
6       a whole lot of information on there for you to  
7       take a look at.

8               We've also been developing and  
9       updating veteran-facing materials on there as  
10      well, so that they can go online and learn a  
11      little bit more.

12             And then, just continued ongoing  
13      training and mentoring of our VA education  
14      champions.

15             So, we were asked, in preparation  
16      for this briefing, to also talk a little bit  
17      about gaps and recommendations. It's always  
18      hard to even a take a look at yourself and try  
19      to identify gaps in the work that you're doing.

20             So, while we have a really strong  
21      whole health education program, a couple of  
22      things that we're noticing or getting requests

1 for from the different facilities is the need  
2 for more facility-level training for large  
3 employee populations. And so, VA medical  
4 centers have also asked for the train-the-  
5 trainer programs, so that they can not only  
6 offer education at a local level, but also  
7 train instructors at a local level as well.

8 And also, there's been a request for  
9 more integrative health approach provider  
10 training. So, like I mentioned with VFA,  
11 that's one example, but just taking a look into  
12 that in terms of additional types of trainings  
13 that we could provide.

14 So, some of the recommendations that  
15 we are looking at for our plan practice going  
16 into the future is, in fiscal year '20, to  
17 offer a train-the-trainer course for whole  
18 health facilitators and whole health partners.  
19 Really continue to work to make national whole  
20 health offerings flexible and customizable at  
21 the local level. Continue to help standardize  
22 whole health education as well to keep away



1 from slippage. And then, as I mentioned,  
2 enhancing integrative health trainings to  
3 include additional integrative health  
4 approaches beyond just our battlefield  
5 acupuncture. So, looking into the practicality  
6 of maybe mindfulness training, yoga training,  
7 tai chi training, things like that, inside of  
8 VA.

9 Then, with that, I'll hand it over  
10 to Kavitha to talk about research.

11 DR. REDDY: Thank you, Alison.

12 I might go to the next slide.

13 So, as Alison mentioned, CARA asked  
14 us to greatly expand the delivery of education,  
15 but also to look at research of complementary  
16 and integrative health, especially as it  
17 pertains to our patients with mental health  
18 illness, chronic pain, substance use disorder.  
19 And so, I really am excited to share with you  
20 some of the research that's happening now and  
21 some of the planned research going forward.

22 There's an \$81 million collaborative

1       between DoD, VA, and NIH, actually, and  
2       multiple studies being done looking at CIH and  
3       pain management. Seven of those are being done  
4       within VA.

5               Additionally, our HSR&D is looking  
6       at how do we use these complementary and  
7       integrative approaches. If it's a part of a  
8       whole health system where we're really looking  
9       at patient engagement and activation, is that  
10      going to be far superior than just delivering  
11      acupuncture or just delivering chiropractic,  
12      where we're asking people to still come into  
13      the facility and be rather passive in their  
14      approaches? So, that is kicking off now.

15             We are looking at CHI for PTSD.  
16      Recently, in 2016, we had a state-of-the-art  
17      meeting where we looked at specifically non-  
18      pharmacologic approaches to pain, a very  
19      successful meeting, and those recommendations  
20      have recently been published as well in The  
21      Journal of Internal Medicine.

22             We have evidence-based synthesis

1 program reports on several CIH reports. These  
2 are quite useful in educating our providers and  
3 when and where to use these approaches in a  
4 personalized health plan with their patients.  
5 And we plan to be doing ones on hypnosis,  
6 biofeedback, and guided imagery. So, we'll  
7 have a really robust library of those reports,  
8 and we can share those with you at a future  
9 date as well.

10 And most recently, we brought  
11 together over 60 researchers for a two-day  
12 summit on CHI -- this was internal and external  
13 researchers -- and really were diving into CIH  
14 for pain, mental health, and well-being. We  
15 have several recommendations that came out of  
16 there, and we're working very closely with the  
17 Office of Research and Development, who has  
18 received all of these recommendations quite  
19 well. So, we're excited going forward to  
20 really partner further with Mental Health and  
21 the Office of Pain Management to look at some  
22 of those recommendations that came out of that

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1 summit.

2           Additionally -- and I'm going to  
3 talk a little bit further about this when we  
4 actually talk about the flagship sites -- we  
5 have an entire evaluation strategy for the  
6 flagship sites where we are looking at  
7 outcomes. And I heard that come up quite a bit  
8 earlier today, and I'll share exactly what  
9 those outcomes are. But we are looking at  
10 well-being, engagement, activation, and their  
11 quality of life.

12           So, I mean, if asked to look for a  
13 gap, honestly, we feel really happy about the  
14 direction research is moving, and we will  
15 continue to further create stronger  
16 collaborations with Mental Health, so we can  
17 look at specifically CIH in mental health.

18           So, I'll hand it back to you to talk  
19 about CIH.

20           MS. WHITEHEAD: I could talk about  
21 this for a full day. So, I'll try to keep it  
22 brief. I'm very passionate about integrative



1 health.

2 And it's really a core component of  
3 our whole health system model, and I think  
4 we've come a really long way over the past --  
5 even just since I've been with the office the  
6 past few years, but definitely since our office  
7 had started.

8 In terms of current practice, the  
9 group within our office that I work for is the  
10 Integrative Health Coordinating Center. And  
11 so, we were stood up within the office in 2014,  
12 based out of VA leadership desire for there  
13 really to be this coordinated effort around  
14 integrative health approaches. In talking to  
15 colleagues, I think early 2000s, maybe before  
16 that there had been bits and pieces of  
17 integrative health happening at different  
18 facilities, but really sort of a grassroots  
19 approach.

20 And for those of you who have worked  
21 in the healthcare setting outside of VA -- and  
22 with colleagues outside of VA, this is

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1 something that is sort of new outside the VA as  
2 well. So, I think we've done a lot.

3 In fiscal year 2015, an internal VA  
4 survey showed that about 93 percent of the  
5 medical centers offered at least one type of  
6 integrative health approach, although that was  
7 not necessarily consistent across VA in terms  
8 of what was provided.

9 And then, more recently, a survey of  
10 approximately 1200 veterans on the use of, and  
11 interest in, complementary and integrative  
12 health showed that approximately 52 percent of  
13 those veterans had used any type of integrative  
14 health approach in the past year, which I  
15 thought was very excited. The top two reasons  
16 for use, which may not be a surprise, was pain  
17 and, then, also, stress reduction and  
18 relaxation. And some of the more frequently-  
19 used approaches, based on that survey, were  
20 massage, chiropractic care, mindfulness, and  
21 yoga.

22 The first bullet up there under

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1 current practice, VHA Directive 1137, the  
2 Provision of Complementary and Integrative  
3 Health, so that's something that our office had  
4 been working on for quite a long time.

5 And also, around the same time, at  
6 the direction of the VA Under Secretary for  
7 Health, in 2016, we formed an advisory group  
8 that would help to evaluate and advise on which  
9 integrative health approaches, so evidence-  
10 based approaches, should be moved forward in  
11 the VHA and in what timeframe.

12 So, this group is made of subject  
13 matter experts from various program offices,  
14 including Mental Health, Pain Management, and  
15 others. And so, I'm mentioning that group  
16 because they're really an instrumental part of  
17 which of the integrative health approaches  
18 under Directive 1137 are considered part of the  
19 VA medical benefits package.

20 And so, approaches on our List 1,  
21 which I'll name in just a moment, must be  
22 provided through VA onsite via telehealth or in

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1 the community as part of the medical benefits  
2 package. So, these integrative health  
3 approaches have to meet the definition of basic  
4 care as described in the medical benefits  
5 package, and must be in accordance with  
6 generally-accepted standards of medical  
7 practice, and as we heard earlier, to promote,  
8 preserve, and restore health.

9 So, this group of subject matter  
10 experts has really helped us. So, it's not  
11 just Kavitha and I sitting in the office  
12 deciding what integrative health approaches  
13 should be part of the medical benefits package,  
14 to make those decisions, and then, take that up  
15 to our National Leadership Committee at VA for  
16 signoff as well.

17 So, the current List 1 approaches  
18 include: acupuncture, biofeedback, clinical  
19 hypnosis, guided imagery, massage, meditation,  
20 tai chi, and yoga. So, you might think, oh,  
21 well, there's all these other approaches. Even  
22 in the legislation, it lists a whole long list

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1 of different potential approaches for this  
2 group to look at.

3 And just one side note on that.  
4 Things like chiropractic care have been  
5 mandated at VA for a long time. So, we did not  
6 need to re-approve them. It doesn't mean that  
7 they're not happening or can't happen. They  
8 just did not need to be defined in the  
9 Complementary and Integrative Health Directive.

10 I know in August I think we're going  
11 to hear a lot more from physical medicine and  
12 rehab, recreation therapy, arts therapy, a lot  
13 of those other types of services, which are  
14 certainly a part of our whole health system.  
15 Again, they just did not need to be called out  
16 in our Integrative Health Directive because  
17 they've already been approved and are already  
18 being implemented across VA.

19 So, there's a lot of support and  
20 infrastructure that needs to be developed and  
21 happen to be able to implement these  
22 integrative health approaches, which are new

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1 within the U.S. healthcare system in general,  
2 not just VA. So, a lot of what we've been  
3 doing currently or recently is building that  
4 business infrastructure to put into place a  
5 mechanism, for example, to be able to track  
6 these approaches.

7 I know you're all very interested in  
8 data. It's hard to collect data on procedures  
9 if the procedure codes and the U.S. healthcare  
10 system in general don't exist. So, we're  
11 developing sort of our workarounds using the  
12 CPT procedure codes that do exist and, then,  
13 also, some of our internal VA mechanisms, four-  
14 character codes, clinic stop codes, note  
15 titles, health factors, to be able to really  
16 take a good look at what we're doing related to  
17 integrative health and utilization.

18 At the same time, I had mentioned  
19 briefly an internal survey that was done in  
20 fiscal year 2015. We're working closely with  
21 VA researchers on a complementary and  
22 integrative health environmental scan, sort of

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1 an internal survey looking at what integrative  
2 health approaches are being done across the  
3 board, by what types of providers. And I think  
4 that survey is actually closing the end of this  
5 month. So, hopefully, in the next few months  
6 we'll have some preliminary data that we can  
7 share on that as well.

8 Just a few other things that we've  
9 been working on related to integrative health  
10 approaches. One issue that we had seen was  
11 being able to hire integrative health  
12 providers. So, the development of  
13 qualification standards, minimum proficiencies.  
14 For example, in February, we just had published  
15 a qualification standard for a Licensed  
16 Acupuncturist. So, we can now hire  
17 acupuncturists at VA. Developing nationally-  
18 classified position descriptions for things  
19 like yoga instructors and tai chi instructors,  
20 so that those types of providers can also be  
21 hired at VA.

22 So, we have various subject matter

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1 experts across the field helping with that.  
2 So, with the development of minimum  
3 proficiencies, position descriptions,  
4 qualifications, standards, et cetera.

5 And then, also, something else that  
6 we knew was very important was to really work  
7 with building a VISN infrastructure for whole  
8 health. So, we have a whole health network  
9 sponsors. We also have a group -- and this  
10 actually came out of the Opioid Safety  
11 Initiative -- but we have VISN-level  
12 complementary and integrative health points of  
13 contact on each of the VISN-level pain  
14 management committees. We, our office meets  
15 with them on a monthly basis. So, they're sort  
16 of part of that infrastructure and liaison to  
17 the field.

18 A couple of other things that we're  
19 working on, which I wasn't sure whether to put  
20 them in the current or planned practice, but  
21 expansion of integrative health through tele-  
22 whole health. So, we've heard a lot about

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1       telehealth and telemedicine earlier today.  
2       We've been working a lot around that with the  
3       Office of Telehealth, the Office of Rural  
4       Health, and various subject matter experts.

5               To go on to our planned practice,  
6       really just continuing to grow each of our List  
7       1 approaches due to supporting evidence that  
8       we've been being able to collect, and, also,  
9       developing new qualification standards as  
10      needed to help support the field. For example,  
11      we're working on a qualification standard for  
12      massage therapy right now. So, that will open  
13      up more of an availability for facilities to be  
14      able to hire Licensed Massage Therapists.

15             I had mentioned the potential  
16      training of integrative health approaches for  
17      current VA staff. So, our VA CALM training,  
18      the mindfulness training is one way that we're  
19      doing that.

20             And just really continuing to  
21      reinforce that integrative health should not be  
22      just a standalone service or program, but

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1 really integrated into this whole health system  
2 of care.

3 And then, again, as I mentioned, the  
4 continued expansion of integrated health  
5 through tele-whole health; also, through the  
6 use of volunteers. So, one of the groups that  
7 I work closely with is Voluntary Services. We  
8 have 300,000-something VA employees, but I  
9 think there is also around 70,000, or some very  
10 large number, of volunteers. And we have a lot  
11 of folks who provide yoga or tai chi, things  
12 like that, that are really interested in  
13 providing this at VA on a volunteer basis,  
14 which is really exciting.

15 And then, also, something else is  
16 just the community partnerships, so partnering  
17 with groups in the community. For example, we  
18 have a national VA-YMCA MOU. You hear space is  
19 an issue. So, getting creative. Some of our  
20 sites will hold their groups, their peer  
21 groups, maybe their health coaching, something  
22 like that, can be held in a different space.

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1       So, it's a lot of local MOAs are being  
2       developed between VA and YMCA, as an example,  
3       but there's other partnerships happening as  
4       well.

5               Then, again, looking a little bit at  
6       gaps and recommendations, one thing that we're  
7       working on, but that continues to be a gap, and  
8       something that we will continue to work on, I  
9       think, for a while, is just the consistent use  
10      of our new integrative health and whole health  
11      coding and tracking infrastructure. It's  
12      something that we're continuing to refine and  
13      revise, and it just takes time for the adoption  
14      of that.

15             And one of our recommendations going  
16      forward, I guess for ourselves, is really to  
17      align resources to support our VISNs, or our  
18      Veteran Integrated Service Networks, and local  
19      medical facilities to ensure the appropriate  
20      tracking of CIH approaches and, also, the  
21      appropriate delivery of approaches.

22             And now, I'll hand it over to

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1 Kavitha, and she'll give you a little bit more  
2 of the details of the flagship sites.

3 DR. REDDY: Okay. Thanks, Alison.

4 I'm really happy to talk about this.  
5 I'm quite passionate about it. We are  
6 deploying a system that I think really speaks  
7 to what we're talking about here today. You  
8 cannot treat the mind without looking at the  
9 body. You can't treat the body without looking  
10 at the mind. And that is what whole health is.

11 In October of 2017, we launched  
12 these 18 flagship sites in each VISN. I work  
13 at one of those flagship sites in St. Louis,  
14 Missouri. So, I'm going to share some of our  
15 higher-level current and planned practice. And  
16 then, I just want to share some firsthand  
17 testimony to you as well.

18 Right now, we have those 18 sites  
19 launching, and we've had learning  
20 collaboratives following the Institute for  
21 Healthcare Improvement's Model for  
22 Collaborative Learning, in which we come

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1 together for face-to-face meetings. We have  
2 action periods of process improvement and  
3 performance improvement. We have virtual  
4 meetings. But what it does is it gets us all  
5 on the same page for implementing, and then, we  
6 can evaluate that implementation consistently.

7 Again, I mentioned that we are  
8 looking at outcomes. We are tying those  
9 outcomes to the stage of implementation, so we  
10 can have a good look at what's actually  
11 happening.

12 Some of those outcomes we're looking  
13 at are sense of life meaning and purpose.  
14 We're using validated tools to measure this.  
15 Engagement in healthcare management, goal  
16 setting, perceived improvement in health and  
17 well-being, experience of pain, and healing  
18 relationships. I'm happy to share all of the  
19 tools we're actually using at a later time.

20 We really want to deploy this model  
21 over the next three years -- we're already deep  
22 into FY18, so the next two years after that --

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1 touching at least 30 percent of unique veterans  
2 in each flagship hospital, so that we can  
3 really see, does this generate the outcomes  
4 we're looking for, does it generate a return on  
5 investment, and looking at these quality-of-  
6 life measures.

7 But the idea is that we are trying  
8 to transform the system where every veteran has  
9 a personal health plan and that looks at their  
10 social determinants of health. It looks at  
11 their meaning and purpose. It catches that  
12 suffering that Tracy was talking about.

13 I mean, I think all of us are  
14 recounting stories of patients that we've maybe  
15 missed those diagnoses in. I have my own  
16 personal ones, and they haunt you. And you  
17 also can maybe even think about your own family  
18 that's maybe struggled through those kinds of  
19 situations and the healthcare system maybe  
20 didn't answer to them.

21 So, in my mind, the flagships are  
22 really trying to look at how do we

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1       comprehensively look at our patients.     And  
2       then, that helps treat all these disorders.  
3       That helps treat all the illnesses that we're  
4       speaking of today.

5               Before I get to the gaps and risks,  
6       I just want to tell you about what's happening  
7       in real time. From this theory and this model,  
8       we're talking about what's actually happening  
9       at the flagships.

10              We are bringing in more veterans now  
11       because we're de-stigmatizing mental health.  
12       We're bringing them in saying, we want to focus  
13       on your well-being. We want to find out why  
14       you want to be healthy. And maybe the  
15       gentleman is telling me that he wants to hunt  
16       squirrels in the forest. I am in Missouri.  
17       So, just keep that in mind. Or the person that  
18       says he just wants to get down on the ground to  
19       work on his motorcycles. You find what it is  
20       that they want to work for and you start to  
21       uncover a lot of the backstory, right, things  
22       that they didn't want to share.

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1           So, a few examples of patients  
2 already that we see we're helping. I had a  
3 young gentleman that came in that really did  
4 not trust the VA system at all. His issue was  
5 actually abdominal pain, lot of abdominal pain.  
6 CT scans negative. Scopes negative. Labs all  
7 fine.

8           Well, he came in finally to talk to  
9 me after talking to a primary care provider, a  
10 GI specialist, really going to different  
11 people. And he said, "I heard that whole  
12 health is happening here. I really want to  
13 look for a way to manage my abdominal pain."

14           Well, after we actually uncovered  
15 and went through this personal health inventory  
16 and uncovered his story, you find this long  
17 history of physical abuse from his father from  
18 a young age. Then, alcohol abuse, a sense of  
19 perfectionism that created a lot of trouble in  
20 the service. And you start to uncover mental  
21 health issues that were actually being seen by  
22 us as physical complaints.



1           And this is where it's missed,  
2           right? If he comes into an appointment, it's  
3           just seen as the physical complaint. You don't  
4           realize that he's struggling with depression  
5           and anxiety, a job he can't handle, a family  
6           that's overwhelming, and all the while he has  
7           to support that, right, as a young father.

8           So, my point being, there is a  
9           generation of folks that want to be seen this  
10          way. They want healthcare delivered this way.  
11          They want to look at how nutrition helps them.  
12          They want to look at non-pharmacologic  
13          approaches.

14          And most importantly, we take the  
15          stigma away. People experience anxiety and  
16          depression. We have to normalize that it's  
17          okay to talk about it.

18          That's one example. I have another  
19          young female who her story is about wanting to  
20          jump off the Jefferson Barracks Bridge every  
21          time she drives over it going over the  
22          Mississippi. And she somehow came to us and

1 started to work on her pain, her nutrition, her  
2 migraines. And slowly, we uncover a military  
3 sexual trauma that actually was feeding into a  
4 lot of her behavioral choices.

5 Now here we are a year later, I  
6 think you've actually heard from her in  
7 different panels, maybe some folks here. She  
8 says now she can go days without even thinking  
9 about that suicidal tendency. I mean, that's  
10 progress she hadn't had in years. Again, I'm  
11 just sharing a couple of examples of success  
12 we're already seeing.

13 And if you can't hear it in my  
14 voice, what that's also doing is helping the  
15 burnout of our employees. Because I was there  
16 and I have seen it all around me. You talk  
17 about same-day access with staffing shortages.  
18 You're seeing burnout. And when that  
19 compassion isn't there for patients because  
20 you're burned out, you've got a problem again.  
21 So, here we're talking about creating a system  
22 where employees are starting to feel incredible

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1 about what they're doing now and fulfilled.

2 And so, I don't want to forget that  
3 there is a whole workforce in the whole health  
4 system that's built on peers. These are  
5 veterans delivering care to their fellow  
6 veterans in a group format. That could be peer  
7 support specialists as coaches. It could be  
8 peers that are volunteering to run groups and  
9 let their fellow veterans have space and time  
10 to talk about what's important to them. But,  
11 either way, this is another part of the  
12 workforce that we're creating to support this  
13 system.

14 And I think, finally, I just want to  
15 say community collaboration is a huge piece of  
16 this puzzle, too. We are actively in the  
17 YMCAs. We have a community churches reaching  
18 out to us. We have vet centers, ESOs. So, I  
19 think this is really about getting out into  
20 those communities and rebuilding that trust  
21 again.

22 If I could say one thing for the

1 group here about the recommendation, it is I  
2 can't say enough about how this feels like the  
3 way forward. And if that's the case, then we  
4 really have to align resources to develop this.  
5 And that needs to come from all levels of  
6 leadership, the highest levels to the program  
7 offices, to the facilities, to our direct  
8 supervisors.

9 So, that's the recommendation.

10 I'll turn it back over to you,  
11 Tracy.

12 DR. GAUDET: Yes. And in closing,  
13 before we get to your questions, I did want to  
14 draw your attention. These are just a few  
15 headlines. Have you ever done one of those  
16 exercises where it's like a visioning thing and  
17 they say, "Imagine, if you're really  
18 successful, like what would the headline be?"  
19 Hello? Like I am so blown away by these.  
20 These are real headlines, you guys.

21 Just so the people, if there is  
22 anyone on the phone, can follow this:

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1 Columbia, Missouri, "More than  
2 medicine. Veterans hospital takes wellness  
3 approach to combat veterans' health problems."

4 Tomah -- go, Tomah, right, Jake? --  
5 Tomah VA. "Whole health program gives options  
6 to veterans."

7 Tampa, Florida. "VA-YMCA team up to  
8 boost veterans' health."

9 Clarksburg, West Virginia.  
10 "Staff/patients embrace Whole Health Initiative  
11 at Clarksburg VA."

12 Iron Mountain, Michigan. "VA  
13 hospital/associated clinics offering holistic  
14 approach to care."

15 Insider VA. "VA uses whole health  
16 to prevent veteran suicide."

17 West LA. "Warrior pose: On the  
18 front lines of VA's wellness transformation."

19 Boston, Mass. "VA turns to  
20 alternative pain treatments amid opioid  
21 crisis."

22 And I also added that we were very

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1       fortunate to have the opportunity recently to  
2       present an invited presentation to the Giving  
3       Pledge.   And the participants of that group  
4       included Bill Gates, Warren Buffet, Richard  
5       Branson.       This was the only healthcare  
6       presentation made to that group.   Because they,  
7       too, understand how huge of a transformation  
8       this is, and that the public sector and the  
9       nation can learn from what the VA is doing in  
10      this.   So, it's very exciting.

11               Our vision is that veterans  
12      committed their lives, their health, their  
13      well-being -- and I know many of you are  
14      veterans -- to mission success in defense of  
15      our country.   And now, we want to help veterans  
16      be mission-ready for their lives, optimizing  
17      their health in service of what matters to  
18      them.

19               And when we think ourselves about  
20      how we know what success is, it's so amazing  
21      when veterans achieve outcomes that they never  
22      even envisioned possible.   And it's not only

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1 young, healthy veterans, it's all across the  
2 spectrum. It's as pertinent at the end of life  
3 as every place in between. And then, oh, guess  
4 what? By the way, clinical outcomes improve  
5 and costs decrease.

6 So, we are thrilled to be able to  
7 share with you the vision and the work that's  
8 happening in this.

9 And we'll turn it back to you, Jake,  
10 for questions and conversation.

11 CHAIR LEINENKUGEL: Well, Doctors,  
12 thank you so much.

13 The first time I met you, Tracy, and  
14 you did this presentation over a year ago, it  
15 was transformational for me. And then, I  
16 watched your approach and the team, whether it  
17 was Alison, Kavitha, and then, getting down to  
18 work with you in Tampa, it's changed me. So, I  
19 have a very biased view of what this is. And I  
20 refer to it, as I did earlier in the meeting,  
21 of sitting on a ham sandwich and starving to  
22 death.

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1 But I am also one that advocated --  
2 Tracy, you won't be cheering me now -- for  
3 mandating this.

4 (Laughter.)

5 DR. GAUDET: Oh. Well, I support  
6 you mandating it.

7 (Laughter.)

8 CHAIR LEINENKUGEL: You hit on  
9 something at your end that I know other  
10 commissioners are going to, hopefully, raise,  
11 but it does come down to resourcing and  
12 repurposing dollars and taking the senior  
13 leaders at VA to realize that ham sandwich  
14 while we are so-called starving to death. And  
15 I think that that has come previously. It was  
16 an "aha" moment for your entire group this past  
17 year.

18 I would say that you have the best  
19 momentum -- and I'm making a statement for the  
20 record on that right now -- because there is  
21 substance behind this. I mean, I could tell  
22 stories like Kavitha has just in my short



1 amount of time. So, I'm excited about this.

2 I'm going to defer to the rest of  
3 the commissioners for follow-up and let them  
4 use their time. But we will all, either  
5 together collectively or at least when we do  
6 our subgroups, we will all touch whole health  
7 and see it in practice, because I think that  
8 will be a mandatory statement that I would make  
9 to the commissioners, that they definitely see  
10 this in reality, live time, and in color.

11 DR. BEEMAN: First of all, I applaud  
12 all of your efforts. And I have a little story  
13 and, then, a comment to make. And please don't  
14 take the comment the wrong way, because I think  
15 there's an opportunity within the comment.

16 You have an awful lot going on. So,  
17 the first thing that I would ask is, is it too  
18 much? As I was listening, my mind was just  
19 spinning with all of the things you're trying  
20 to accomplish.

21 And one of the things that I've  
22 found out, and here's the story: when I was in

1       Lancaster, we had a Medicaid problem, as we do  
2       in most of the states.    There wasn't enough  
3       money to go around.    So, we decided to really  
4       focus on what we thought were the most  
5       intractable patients, and we picked 400  
6       patients.    We found that those 400 patients  
7       used 50 percent of the resources.

8                So, we hired a little extra staff.  
9       We created patient navigators that really were  
10      the go-to people.   And we were able to reduce  
11      the emergency department admissions by well  
12      over 50 percent and hospital admissions close  
13      to 70 or 80 percent, and we saved all of this  
14      money, none of which came to us.   It all went  
15      back to the state.   Actually, it went to the  
16      managed care payers, which was kind of ironic.

17               The reason I mention that is that,  
18      in creating that extraordinary experience every  
19      time for those really difficult patients, we  
20      started to create the extraordinary experience  
21      and extrapolate that.   And so, as I listen to  
22      you and say, you know, the primary care

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1 physicians can't be that navigator. It's got  
2 to be somebody else in the continuum. And it  
3 sounds like you've got them, but maybe you need  
4 to codify more the kind of navigator that  
5 you're going to have.

6 And the other thing that I just  
7 wanted to share with you -- and this is not a  
8 criticism, but just a suggestion -- when I was  
9 running track in high school, my coach said,  
10 "You know what? Don't look at the person  
11 that's running next to you. Every time you do,  
12 Tom, you come in second and you watch his butt  
13 go over the finish line. Run your own race."

14 I hear a lot of us in VA comparing  
15 ourselves to the civilian. "We're better at  
16 this. We're better at that. We do this really  
17 well." No one cares. What you want to do is  
18 let's run our own race. Let's be so  
19 extraordinary that those 9 million veterans,  
20 the 3 million that don't come to us choose us  
21 because we're so extraordinary.

22 And so, there's an awful lot that

1 happens in this private side that's better than  
2 we can ever provide. And there's so much more  
3 here. Because I think that what we're doing is  
4 so noble, and we're ennobled by our patients  
5 and the special bond that we have with them,  
6 that we don't have to compare ourselves with  
7 them. Does that make sense?

8 So, it's not a criticism. It's like  
9 I hear it a lot, and I sit on a board with the  
10 local VA in Philadelphia, and they're always  
11 saying that. And I'm like, "But why? Because  
12 we don't need to say that." We need to be so  
13 incredibly good at what we do in our unique  
14 mission that we don't have to worry about what  
15 they're doing. Learn from them, but we don't  
16 have to compare ourselves to them.

17 Thank you.

18 DR. GAUDET: Well, and I appreciate  
19 those comments very much and agree with that.  
20 I'll just quickly respond to your first  
21 question about, are we trying to do too much?  
22 I'm an impatient person by nature, but on my

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1 team we've coined the phrase "death by  
2 enthusiasm."

3 (Laughter.)

4 DR. GAUDET: But I will say, I was  
5 hired by the VA to stand up this effort in  
6 2011. So, sometimes I look at it and go, "Man,  
7 it's taking so long." But not really, because  
8 it needs big system transformation.

9 And I will say, we were, I believe,  
10 very strategic about how we went about this.  
11 In other words, we helped defined a lot of  
12 external thought leaders and internal thought  
13 leaders. What is that future state? What are  
14 the qualities of that future state, et cetera?

15 But we didn't begin to know how to  
16 implement it, and we did not want to do that  
17 from the top-down because that fails every  
18 time. So, we really, over these years, have  
19 resourced innovation in the field, learned,  
20 observed, evolved the model, created education  
21 to advance what we know. And it has been a  
22 rather strategic evolution, to the point where

1 now we at least have a consistent model, which  
2 is done and we'll still learn and grow. But we  
3 know enough to say, these we believe are the  
4 core elements of this transformational  
5 approach, so that we can now look at this  
6 consistently.

7 And I worried about the VA workforce  
8 because I know how burned out everyone is, how  
9 low morale is. And I thought, oh, my gosh, is  
10 this going to be one more damned thing that  
11 they have to do and it's going to feel like a  
12 drain? And it's the opposite. It is restoring  
13 morale and passion and pride.

14 So, we do need to pay attention to  
15 that because we can do the death by enthusiasm  
16 thing. And I appreciate the observation.  
17 Thank you.

18 DR. JONAS: I have four questions,  
19 and these aren't all for you, but I want to get  
20 them out there because I think we need to hear  
21 from somebody about these.

22 Boy, Tom, I sure wish that we could

1 do that, and I hope you take his advice. Don't  
2 listen to me. Do exactly what he said.

3 And you're going to be compared.  
4 You're absolutely going to be compared. So,  
5 let's figure out how we're doing comparing and  
6 what the measuring stick is.

7 I know that you've built in and  
8 you've listed some of those things, but I just  
9 throw out a couple of questions about how would  
10 you create a good measuring stick for what  
11 we're trying to do here. And this is your  
12 evaluation component. You've done evidence-  
13 based mapping. We need to have evidence-based  
14 mapping that looks at what matters to the  
15 patient. Otherwise, we get the conflict  
16 between evidence-based medicine and person-  
17 centered care, veteran-centered care. And they  
18 often conflict. Okay.

19 So, we've got to figure out how to  
20 do that better. And so, that's a methodology  
21 issue. We need to figure out how to do that.  
22 Maybe your evidence bubbles, which VA has sort

1 of created, and is doing great, can be expanded  
2 and built upon, so you can truly get  
3 comparative effectiveness research.

4 I'll give you an example. Pain,  
5 pain medicine. Okay. They've said, okay, use  
6 non-pharmacological approaches. Okay. Well,  
7 how does that compare to using pharmacological  
8 approaches? We have no information about that  
9 in terms of cost, quality, outcome, et cetera.  
10 We have individual silos, but no comparative  
11 effectiveness component. Let's get the VA to  
12 do that. You're the only one that really has  
13 the data that can do that, in my opinion.  
14 Well, maybe not the only one; there's a few  
15 others that might be able to do it. So, that  
16 would be No. 1.

17 I would be interested to know if  
18 there are any civilian models out there that  
19 are doing something comparable and, if so,  
20 could we possibly gather some of them and  
21 actually look at that within this Commission?  
22 I mean, are there some systems out there that

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1 are trying to shift the incentive model and the  
2 model of delivery on its head, so it's team  
3 care and it is a truly primary care-based  
4 model, not that primary care physicians are  
5 delivering it, but it's a primary care-based  
6 model? And that would be, I think, very  
7 helpful for some comparison component.

8 Finally, boy, we hope we learn about  
9 the electronic medical record because I've  
10 heard it's going to be rolled out in the next  
11 two years. I use the one in the DoD now. It's  
12 called AHLTA, but everybody in the system calls  
13 it "HAHLTA," okay, because it is so cumbersome.  
14 It's not friendly to anybody, the patient or  
15 the provider, et cetera.

16 And I know that some systems have  
17 had to actually redesign the electronic medical  
18 record because they could not find or execute  
19 on a commercial one that actually wasn't about  
20 payment in some way. And so, I hope we can get  
21 some information about that in those areas.

22 Then, finally, I just want to say

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1       congratulations.       We had some of the top  
2       leaders in the VA just before you at our closed  
3       meeting, and they all mentioned complementary  
4       and integrative medicine, every single one.  
5       So, it's like, okay, maybe we're getting there  
6       in those areas.       So, you've been doing some  
7       good communication in those areas.       So,  
8       congratulations on that.

9               DR. GAUDET:   And if I could just add  
10       on the record, I am really grateful that you're  
11       interested in the electronic health record.   We  
12       are not the experts, obviously, but I was  
13       briefed on that as a part of the Leadership  
14       Council last week.   And we were told in that  
15       briefing that VA will have the opportunity to  
16       shift and define the content of that health  
17       record, which I think is paramount, because we  
18       can do all of this we want, and if it's not in  
19       the record -- so, I appreciate that the  
20       Commission is interested in that question  
21       because I think it would be very critical.

22               CHAIR LEINENKUGEL:   Anybody else on

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1 the Commission for any of the doctors at this  
2 point? Ladies, I want to thank you so much for  
3 your efforts.

4 There is one. Oh, thanks, Shira.

5 DR. MAGUEN: One more quickly.  
6 Sorry.

7 CHAIR LEINENKUGEL: Thank you.

8 DR. MAGUEN: Sorry to get in just  
9 under the wire.

10 But I wanted to just ask about, you  
11 know, one of the things that we've really been  
12 dealing with a lot at our medical center is  
13 people will request certain things and want  
14 massage therapy, et cetera, but there is no way  
15 to get that approved in the current system  
16 under certain -- I guess, when it's requested  
17 at certain parts of the medical center, it's  
18 not able to be approved. And so, I'm not sure.  
19 It seems like there's also a gap between these  
20 services being offered and available and the  
21 approval process for which veterans can  
22 actually get those services.

1           So, I would love to hear a little  
2 bit more about that and what you guys see for  
3 the future.

4           DR. REDDY:    Okay.    So, I'll start  
5 off by saying, absolutely.   And I think when  
6 you look at these approaches in isolation,  
7 that's what happens when it's just an approach.  
8 "I just want chiropractic."    "I just want  
9 massage therapy."

10           So, one of the things the flagship  
11 sites are really looking at is, how do we offer  
12 this as a part of a personal health plan with  
13 coaching, with motivational interviewing, so  
14 that this is one piece of the plan? I think  
15 there's a danger when it is just the approach.

16           But, second of all, we have looked  
17 at what literature does exist to create some  
18 national recommendations for frequency and  
19 duration of offering those approaches, so that  
20 there's at least a standard across the country  
21 for that.    Of course, we're working with  
22 community care. We don't have a lot of updates



1 on that yet, on ways to be able to provide this  
2 in the communities when those resources don't  
3 exist.

4 And so, I'll start there. And if  
5 you want to add to that?

6 MS. WHITEHEAD: No, that was  
7 similar, yes, to what I was going to say.  
8 We're still kind of working on that. As  
9 Kavitha mentioned, just the duration and  
10 frequency guidance for massage, for  
11 acupuncture, we know we're going to have to  
12 develop this for some of those other approaches  
13 that I mentioned as well, as we begin to really  
14 start implementing them.

15 And we do have a national program  
16 lead for acupuncture, and we now have one for  
17 massage as well. Luckily, it's not just me  
18 having to come up with this guidance on my own.  
19 So, it's we're continuing to work on it, yes.

20 DR. MAGUEN: I will also say that  
21 what's been really neat is that some of our  
22 primary care doctors have been trained in

1 battlefield acupuncture. And so, we're  
2 actually seeing that they're able to get  
3 release time to do it onsite and have seen  
4 incredible results, too. So, I think that  
5 we're starting to kind of think about how can  
6 we work it into some of the staff that we  
7 already have there, which has been helpful, but  
8 we can't quite get that for whole health within  
9 every one of the domains.

10 CHAIR LEINENKUGEL: Thank you so  
11 much, Shira. Alison and Kavitha and Tracy,  
12 again, great to see all of you, and great,  
13 also, to see you making tremendous headway with  
14 whole health within the VA system. I  
15 personally believe it's the future. I think  
16 that you are leading in it right now, without  
17 really knowing who the true competitors are.  
18 But I think it's something that, when you see  
19 it in practice, when we all see it in practice  
20 and, then, talk to the veteran after the  
21 veteran has been exposed to what you have in  
22 your toolbox, and whether or not it's enough or

1 it's too much, you're figuring that out right  
2 now. And that's been just a delight to see.  
3 We, as commissioners, will be participating in  
4 the next 18 months to see more of it. But  
5 thank you all for your efforts.

6 (Applause.)

7 CHAIR LEINENKUGEL: At this time,  
8 let's take a 2- or 3-minute stretch.

9 (Whereupon, the above-entitled  
10 matter went off the record at 3:47 p.m. and  
11 resumed at 3:57 p.m.)

12 CHAIR LEINENKUGEL: Alicia, I'm  
13 going to begin, because I think that I want to  
14 start out with just a couple of the headlines  
15 here.

16 And thank you so much for coming  
17 before the Commission, this being our first  
18 public session. And it's very important for  
19 what you're going to present to us today, for  
20 us to get the context into what is taking  
21 place.

22 Dr. Alicia Carriquiry is a

1 distinguished professor of liberal arts and  
2 sciences and professor of statistics at Iowa  
3 State University. She also holds the  
4 president's chair in statistics and is director  
5 of the Center of Statistics and Applications in  
6 Forensics Evidence, an NIST Center of  
7 Excellence.

8 She was elected member of the  
9 National Academy of Medicine and a fellow of  
10 AAAS. She is also an elected member of the  
11 International Statistical Institute, a fellow  
12 of the American Statistical Association, so she  
13 is one heck of a statistician, is what Alicia  
14 is.

15 (Laughter.)

16 CHAIR LEINENKUGEL: But it's all  
17 about mathematics, bioinformatics. She's  
18 worked on animal genetics and also has done a  
19 lot of sponsored research through the Iowa  
20 State University.

21 Born in Uruguay, where she graduated  
22 as an engineer in 1982. After coming to the



1 United States, she received the M.S. in animal  
2 science from the University of Illinois, and  
3 also in statistics. Of course you did in  
4 statistics. And a Ph.D. in statistics and  
5 animal genetics in 1989. Both at Iowa State.

6 Welcome and thank you so much,  
7 Alicia.

8 DR. CARRIQUIRY: Thank you so much  
9 for having me. I am very pleased to tell you  
10 about the work we did in the context of this  
11 four-year-long study. The committee members  
12 and myself became best friends. Sixteen in-  
13 person meetings. This was a really  
14 important study. We were congressionally  
15 mandated to evaluate the Department of Veterans  
16 Affairs, and in particular the mental health  
17 services, focusing on the quality and quantity  
18 of the mental health services the veterans  
19 received, but also on the barriers and  
20 facilitators to access.

21 And the hope was that we would  
22 understand why some veterans do not use the

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1 VA.

2 And among those that use the VA, what do they  
3 think about the services they receive?

4 So this is the formal statement of  
5 task. I've already said several of the things  
6 that are there. The focus was on veterans from  
7 OEF, OIF, and OND. And the way the committee  
8 was tasked to meet its goal was to collect a  
9 lot of different evidence.

10 So we not only reviewed the  
11 literature until the committee's -- until 2017,  
12 so I think we ended up at the end of 2017. We  
13 visited all 31 VISNs, several providers in each  
14 one of the VISNs. We obtained a lot of  
15 information from the VA itself, many of the  
16 surveys they use on their veterans, on their  
17 participants. And more importantly, we  
18 collected our own data.

19 So, the committee designed and  
20 filled in a survey that is representative of  
21 the veteran population of OEF, OIF, and OND.  
22 We ended up interviewing over 3,000 veterans.

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1 As I said, this is a representative sample.  
2 So, the conclusions we -- or the results we  
3 draw from these particular veterans we  
4 interviewed can be extended to the population  
5 of veterans themselves.

6 Please stop me if you have any  
7 questions along the way.

8 This was the committee members. I  
9 had the honor of chairing this committee, but  
10 the rest of the members of the committee was a  
11 very distinguished mix of veterans,  
12 psychologists, psychiatrists, psychiatric  
13 nurses, sociologists, several statisticians, I  
14 should say. There was a lot of data that we  
15 were dealing with. And I think the diversity  
16 in the committee was very beneficial in terms  
17 of coming up with a report that I believe has a  
18 lot of very good information.

19 So, as I said before, the approach  
20 that we took was to collect all the available  
21 information. So, survey of veterans, site  
22 visits, information from -- and during the site

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1 visits, I should say, we talked to as many  
2 people as possible. We talked to veterans that  
3 used the VA. We talked to veterans that didn't  
4 use the VA. We talked to family members. We  
5 talked to community providers. We talked to VA  
6 providers at all levels. And so I think those  
7 visits were pretty intense and we got  
8 information from all sides.

9 Yes?

10 MR. ROSE: Just a quick question.  
11 How did you reach the people that were not  
12 seeing the VA?

13 DR. CARRIQUIRY: That is a very good  
14 question. And that's a very difficult  
15 population to reach. So, we relied a whole lot  
16 on VSOs and other community organizations. We  
17 did a bit of a -- we contacted many of those  
18 organizations ahead of time in each of the  
19 places we were going to visit and requested  
20 that they communicate with veterans that they  
21 know are not using the VA so that we would have  
22 access to them. And it was hard.



1           And we, of course, managed to  
2 interview many more users of the VA than non-  
3 users of the VA, but we did have a pretty  
4 healthy sample of non-users. So, that was the  
5 hard part.

6           We obtained a lot of information  
7 from the VA itself. So, many of the surveys  
8 and other information that the committee  
9 requested. And, of course, we did a very  
10 thorough review of the literature.

11           All this information was  
12 synthesized. Combined where possible. We  
13 tried to look at each of the topics in which we  
14 were focusing and bring in all the information  
15 we had.

16           So, if you look at the report, for  
17 each topic we have what the literature says,  
18 what the data suggests, what the VA thinks is  
19 happening, and what the site visits revealed.  
20 Site visits, of course, are more anecdotal, but  
21 some of this anecdotal information is really  
22 interesting.

1           We developed some findings and  
2 conclusions and have a list of recommendations.  
3 I don't know how much you know about the  
4 National Academy of Sciences process, but these  
5 reports are called consensus reports. So, once  
6 the report is finalized, the entire committee  
7 needs to sign off on the report.

8           That's a very powerful statement.  
9 It means that this very diverse group of  
10 professionals agrees with the findings and the  
11 recommendations.

12           And then the report goes out for a  
13 thorough review. So, in this particular case,  
14 it went out to something like 16 external  
15 reviewers from all areas. The committee  
16 doesn't know who the reviewers are, of course.  
17 And these reviewers came back with about 90  
18 pages of comments and request for changes and  
19 so on. We tried to be responsive to the  
20 reviewer's comments. And what you see there is  
21 the final version of that report.

22           So, what are some of the key

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1 findings? I think we had some interesting  
2 findings.

3 Number one is that there is a  
4 substantial unmet need -- but I think that's  
5 not news -- for mental health services among  
6 the OEF, OIF, and OND population.  
7 Interestingly, about half of the veterans that  
8 were surveyed by the committee who may have a  
9 need for mental care services do not use the VA  
10 or any other mental health provider. So,  
11 neither the VA nor the private sector. And  
12 that's because most of them are not even aware  
13 that they have a mental health need.

14 So we found that among -- you know,  
15 those are people that are hard to reach, right?  
16 They don't think they need help. And  
17 therefore, they're not going to be seeking  
18 help. And so that was a very interesting  
19 finding.

20 The other finding was that there's  
21 several barriers for access. But the number  
22 one, by a mile and a half, barrier to access is

1 the clumsy transition between DoD care and VA  
2 care. The transition of veterans from the care  
3 they received while on active duty to, you  
4 know, entering into the VA system is a huge  
5 barrier.

6 The process is burdensome. The  
7 veterans get lost in the shuffle. You know,  
8 they receive information from the VA before  
9 they separate, but they get this information  
10 when they're about to separate. They don't  
11 want to hear anything. They just want to get  
12 out of there.

13 And so this information on how to  
14 access care at the VA is probably not provided  
15 at the best of times. And so many of the  
16 veterans that do not use the VA system don't do  
17 so because they simply don't know how to  
18 navigate it.

19 And so that's -- I think it's going  
20 to be reflected back in our recommendations.  
21 That was our number one recommendation, to try  
22 and, you know, sort of marry those two systems

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1 so that there's a seamless transition between  
2 DoD care to VA care.

3 One of the other things that we  
4 found that was kind of interesting is that  
5 veterans that have support from family members,  
6 from friends, tend to do much better than  
7 veterans that do not have such support.

8 So, reaching these, you know,  
9 reaching the larger community around the  
10 veterans is a good way to ensure that veterans  
11 will not only seek services but also stick with  
12 the services. So that was one of the big  
13 facilitators that we found.

14 And some of the barriers, aside from  
15 the fact that navigating the VA initially is  
16 very difficult, are things such as, you know,  
17 things that are as mundane as transportation  
18 challenges, employment concerns, stigma, the  
19 fear of stigma.

20 For example, we find that many of  
21 the veterans that live in rural areas, for  
22 example, sometimes have to dedicate an entire

1 day to come for a visit of the VA. Two hours  
2 in a bus from somewhere. Then the visit. Then  
3 two hours back in the bus. This is a real  
4 deterrent to seek care.

5 Employment concerns are pretty real.  
6 Many of the veterans end up employed in the  
7 private sector in security sectors, police.  
8 And being diagnosed with a mental health issue  
9 for them may mean, or they think it may mean,  
10 employment issues, problems.

11 The ability to own and carry guns is  
12 a big concern of veterans. Many veterans do  
13 not seek care because they think that might  
14 lead to a loss of a permit to carry and own  
15 guns, also to loss of contact with or custody  
16 of their children, concerns about loss of  
17 medical, disability benefits. There's many  
18 issues that have very little to do with the  
19 quality of care that the VA provides, and a lot  
20 to do with the environment in which these  
21 veterans operate.

22 This said, once a veteran is in the

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1 VA system, in general the reports are very  
2 positive. So, veterans have a very good --  
3 well, let me -- many veterans report a very  
4 good experience with the VA mental health  
5 services. They wish they could get more of it  
6 and they could get it faster. But once they  
7 get it, they really like it.

8 They report the fact that there's a  
9 wide variety of services they can access. They  
10 trust that their records are going to be  
11 private and confidential. They like the fact  
12 that it's possible to integrate primary  
13 healthcare with mental healthcare at the VA,  
14 something that is very difficult to do in the  
15 private sector.

16 There's exceptions, of course. But  
17 they are satisfied with the staff's skill and  
18 expertise, and oftentimes with the services  
19 they get from staff like, you know, schedulers  
20 and these kinds of people.

21 There's many complaints, too, of  
22 course. But, overall, that's what the data

1 suggested.

2 So some of the other key findings  
3 that we report on is that even though many  
4 veterans do receive very high quality mental  
5 healthcare from the VA, there's a lot of  
6 unevenness in the system.

7 So, not all VA providers are the  
8 same quality. There's some underperforming --  
9 there's underperforming facilities within the  
10 VA system.

11 Which is not surprising. Most oftentimes due  
12 to staffing challenges, physical infrastructure  
13 that in some locations is really subpar.

14 And, you know, all of this leads to  
15 challenges in providing timely care to the  
16 veterans, and, in particular, on staying  
17 faithful to evidence-based services that  
18 require, for example, repeated visits at  
19 certain intervals and so on.

20 Like it was noted before, there's  
21 burnout and job-related stress among VA staff  
22 at all levels. Medical staff, administrative

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1 staff. And that contributes to high turn ver.  
2 And part of the issue is that many of these  
3 individuals are carrying out tasks that are  
4 simply not what they should be doing. So you  
5 find clinicians doing a lot of administration.  
6 You find administrators doing things that, you  
7 know, they were not expecting they would have  
8 to do.

9 We found, one of our big conclusions  
10 in the committee was that the care that  
11 veterans received in the VA is generally at  
12 least comparable, but typically superior in  
13 quality to the mental healthcare that is  
14 provided in the public sector and in other non-  
15 VA public sectors.

16 And in fact, the VA has some foci of  
17 absolute excellence in the area of mental  
18 healthcare. There is really -- this is the  
19 largest mental healthcare provider in probably  
20 the world; certainly, in the United States.

21 It has enormous advantages in that  
22 the VA, of course, is also a teaching

1 institution. So you have the research paired  
2 with clinical practice. There is a quick  
3 transition from research to practice in many of  
4 the different types of care that the veterans  
5 receive.

6 There's, like we said before, this  
7 ability to integrate primary healthcare with  
8 mental healthcare that is very difficult to do  
9 in many other places. And of course there's  
10 the culture. One of the things that veterans  
11 very much appreciate is the fact that in the VA  
12 they find themselves, you know, among their  
13 tribe. So, there's other veterans. There's a  
14 lot of providers that are themselves veterans.  
15 And this is something that veterans really  
16 appreciate a whole lot.

17 MR. ROSE: One more quick. Back to  
18 burnout. Did caseload play into that?

19 DR. CARRIQUIRY: Yes. And that's  
20 the other thing that -- yes, caseload plays  
21 into that. Everything plays into that.

22 The fact that, for example, a

1        clinician doesn't have the facilities to carry  
2        out small group sessions. Or doesn't have, you  
3        know, the staff to take good records and has to  
4        be typing himself or herself while listening to  
5        a patient. All of those things contribute to  
6        burnout.

7                There's a lot of unevenness in the  
8        system. There's some providers in the VA,  
9        within the VA system that are doing just  
10       fantastically well. And there's other  
11       providers that are underperforming, for many  
12       reasons. Some of it has to do with staffing.

13                There's a lot of -- there has been a  
14       lot of attempts to coordinate activities with  
15       other community providers. And there's some  
16       formal programs -- for example, the Veterans  
17       Choice Programs. This is all good. The  
18       committee was all in favor of the VA  
19       coordinating services with community providers.  
20       But, of course, there's this issue that all  
21       community providers are not within the VA.

22                So, the controls, the quality

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1 control that goes on for VA providers, it  
2 doesn't really go on for providers outside of  
3 the VA. So there's an issue about making sure  
4 that the quality of care that veterans receive  
5 outside of the VA, but with the blessing of the  
6 VA, if you will, is really the type of care  
7 that the veterans would have received in the  
8 VA.

9 So, high quality, evidence-based,  
10 patient-centered. Though there's this issue  
11 with, you know, those things do not necessarily  
12 complement each other.

13 So it's very important to -- so, one  
14 of the findings, of course, a conclusion is  
15 that there's a lot of opportunities to improve  
16 the mental healthcare that's provided by the  
17 VA. And perhaps one of the most important  
18 recommendations is ensuring consistency and  
19 predictability of high quality care across the  
20 entire system. And then I have some ideas on  
21 how that might be -- I don't, my committee has  
22 some ideas on how that might be carried out.

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1           So the number one recommendation was  
2           to encourage the VA to set a very lofty goal of  
3           becoming a high reliability provider of high  
4           quality mental health services throughout the  
5           entire system within three to five years.

6           In the report, there's many  
7           different parts to this one recommendation, but  
8           it has to do with removing as many barriers to  
9           access as possible; soliciting information  
10          systemwide from patients, from providers, from  
11          the community, from the staff, about what needs  
12          to be done; evaluating service improvement  
13          programs such as MyVA. How is that working?

14          Addressing workforce issues. In  
15          particular -- and there's another  
16          recommendation about that -- in particular,  
17          trying to make the hiring system more agile.  
18          It's very difficult sometimes to hire people  
19          into the VA.

20          Continue integrating the services of  
21          non-mental healthcare providers with the VA  
22          healthcare providers. Again, making sure that

1       quality is maintained even outside of the VA  
2       system.

3               Facility and infrastructure needs,  
4       things such as parking spaces is important.

5               The need, for example, to have,  
6       sometimes, separated facilities for men and  
7       women. Women sometimes feel threatened if they  
8       have to be in the same waiting room as men. So  
9       this kind of infrastructure improvements are  
10      important.

11              I'll say some more about this, but  
12      the use of virtual care technologies, including  
13      telehealth and internet-based technologies.  
14      This is a very promising activity and is likely  
15      to help resolve several problems. And I'll  
16      talk a little bit about that in a minute.

17              Deployment and use of evidence  
18      practices. Increasing the use of AVPs through  
19      efficient and scalable training procedures.  
20      And, of course, identifying and addressing  
21      research gaps and other priorities.

22              The VA needs to eliminate barriers

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1 to accessing mental healthcare. Some of those  
2 are going to be easy to do. Some of those are  
3 going to be very difficult to do.

4 Engaging the family or the circle of  
5 friends of VAs into the care that the veterans  
6 receive is clearly something that's beneficial.  
7 There's some barriers, like, for example,  
8 distance that can be addressed using things  
9 such as telemedicine. Staffing problems can  
10 also be addressed, perhaps, using virtual care,  
11 telemedicine. So, there's many of those  
12 barriers that need to be addressed before  
13 veterans will participate more fully in the VA.

14 I talked about this already. So,  
15 examine how the facilities interface with  
16 community resources. And there's some very  
17 many good examples. But the best practices and  
18 the quality control needs to be extended to  
19 non-VA providers that participate in these  
20 agreements.

21 One should ensure that the diverse  
22 patient population receives accessible, high

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1       quality, integrated mental healthcare services.  
2       The needs, for example, of women veterans,  
3       minority veterans, LGBT veterans, are not the  
4       same as the needs for, you know, a straight  
5       male veteran.

6               This, of course, is the first time  
7       when a very large proportion of women veterans  
8       were deployed. These were mothers of young  
9       children. Sometimes you had both mother and  
10      father deployed. These stresses are really --  
11      these are new stresses that the veteran  
12      population is under, and those stresses require  
13      a specific type of care.

14             The homeless veteran population is  
15      another population that sometimes is  
16      underserved. So there's a need to -- of  
17      course, most of the homeless is Vietnam-era  
18      veterans, not necessarily the OIF, OEF, and OND  
19      veterans. But, nonetheless, this is a  
20      population that is underserved, and agreements  
21      such as those that exist between VA and the  
22      housing authority to find housing for these



1 veterans is really important.

2 As the VA gets additional staff, it  
3 would be great if the VA keeps in mind that  
4 veterans much prefer to be cared for by fellow  
5 veterans who understand the military culture,  
6 understand where they've been and where they're  
7 coming from. So maintaining a diversity in the  
8 provider population is also very important for  
9 the veterans.

10 Hiring is an issue in the VA at some  
11 levels. So, one of the recommendations,  
12 sometimes the hiring process is very long and  
13 convoluted and by the time an offer is made to  
14 a professional, the professional has already  
15 been working, you know, for six months  
16 somewhere else. And so making the system more  
17 agile is important.

18 And so one recommendation is to  
19 explore whether every mental healthcare worker,  
20 at all levels, can be brought under this Title  
21 38 that alleviates -- that makes the hiring  
22 process much more flexible and easy to get

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1 through.

2 The facilities, again, we talked  
3 about the physical plant and the human  
4 resources. There's a need for alignment. I'm  
5 not saying that more resources are not needed,  
6 but the resources that do exist need to be  
7 better aligned with the type of outcome the VA  
8 wishes to achieve.

9 And there's a strong need to lessen  
10 administrative and clerical burden on  
11 clinicians. Improve the quality of fidelity  
12 treatment. This has to do with -- you know,  
13 whether you can provide the treatment as you  
14 should depends on not only staffing but also  
15 the availability of facilities. And, of  
16 course, more adherence to clinical practice  
17 guidelines.

18 One of the things that the VA is  
19 extraordinarily good at is developing new  
20 technology and implementing new technology. So  
21 the VA should leverage its existing health  
22 technology infrastructure and top of the line

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1 expertise in telehealth and virtual care --  
2 there's nobody better than the VA in terms of  
3 virtual care and telehealth -- to achieve many  
4 things.

5 Number one, by scaling up the amount  
6 of care that is provided at a distance, it  
7 would be possible, for example, to alleviate  
8 transportation problems for veterans that live  
9 in rural areas. It might be possible to  
10 alleviate some staffing shortages in other  
11 areas. A clinician that is providing care at a  
12 distance doesn't have to be sitting in the same  
13 VISN as the patient that's receiving that care.

14 So there's a possibility of, you  
15 know, making this expertise more uniform  
16 through the entire system. Telehealth is also  
17 very beneficial for those veterans that really  
18 feel uncomfortable in crowded situations, that  
19 do not want to visit crowded waiting areas. So  
20 there's a lot of promise in terms of expanding  
21 the use of telehealth, I think.

22 And, finally, I think this is the

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1 last recommendation. The VA should take this  
2 opportunity to lead the nation in terms of  
3 advancing quality management in mental  
4 healthcare.

5 So, the VA collects a lot of  
6 information. So, there's many, many, many,  
7 things that are measured in the VA, but most of  
8 those have to do with process. So the VA has a  
9 lot of process indicators, not so many outcome  
10 indicators.

11 And so one of the recommendations is  
12 that the VA seriously think about developing a  
13 robust portfolio of mental healthcare  
14 performance measures, outcome indicators that  
15 can be rolled out, can be implemented and  
16 maintained.

17 And I am not in the business of  
18 recommending, you know, bringing business to  
19 the National Academies, but I think that a  
20 perfect consensus study would be, what are  
21 affective outcome indicators? How do you  
22 measure what you want to measure? How do you

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1 track? And furthermore, how do you put them  
2 into practice to improve the services that the  
3 veterans get?

4 So, I just wanted to put that bug in  
5 your ear. I think this is a very important  
6 topic that deserves some attention. So that's  
7 all I had to say.

8 CHAIR LEINENKUGEL: That was great.  
9 Thanks, Alicia. I've got a number of things.  
10 But I'll defer while some others ask a couple  
11 of questions.

12 DR. CARRIQUIRY: Sorry, before we do  
13 that, I'm at your disposal. So if you have any  
14 questions as you do your work -- and so is the  
15 committee. Any of the members of the committee  
16 would be happy to talk with you.

17 CHAIR LEINENKUGEL: No one wants to  
18 go before me? Really? Okay. I'll go.

19 I get the subset of what I call "the  
20 long war" participants, where they're at 17  
21 years now from the War on Terror. Or I like to  
22 refer to it as really 27 years, since 1991.

1           So, it's become a long war. I get  
2           that subset. But I also would go back to the  
3           VA and to the people on the study and say, what  
4           does that group really represent within the VA  
5           ecosystem of veterans currently using the VA?  
6           And I wonder if that was ever addressed.

7           DR. CARRIQUIRY: In terms of  
8           proportions?

9           CHAIR LEINENKUGEL: Proportions.

10          DR. CARRIQUIRY: It's definitely not  
11          the majority of the veterans that use the VA.  
12          So the lion's share of VA users is Vietnam  
13          veterans, or Vietnam-era veterans, definitely.

14          CHAIR LEINENKUGEL: And so, clarify  
15          for us why this group was so important for  
16          reviewing the mental health of the VA system at  
17          that time.

18          DR. CARRIQUIRY: I think this group  
19          was very important for several reasons. Number  
20          one, like you say, this is the longest conflict  
21          that the U.S. has been involved in. This was  
22          the first time that women were deployed in

1 large numbers. The all-volunteer Army, what  
2 happened was that these poor guys were deployed  
3 multiple times for very long periods.

4 And so there were very specific --  
5 you know, there were stressors that were  
6 present for this particular generation of  
7 veterans that may not have been present for  
8 others. And the demand for mental health  
9 services just exploded. And so, you know, the  
10 VA found itself with an additional two million  
11 people seeking mental healthcare coming back  
12 from these wars. And so I think that's part of  
13 the trigger.

14 CHAIR LEINENKUGEL: I wanted to hear  
15 you clarify that so we all have that distinct  
16 understanding as to why that subset group of  
17 veterans was used.

18 There's a couple of things that were  
19 on the recommendations that I think we, as  
20 commissioners, will take a look at deeply. And  
21 a couple that jumped out at me personally were,  
22 when you say veterans like to be cared by

1 veterans, there's no question about that.

2 You hear that anecdotally. And then  
3 when you're out in a center and you see a  
4 veteran who served with another veteran,  
5 whether they're providing care or just a peer  
6 counseling session, is dynamite. It's money in  
7 the bank.

8 And you and your team brought that  
9 up. There are things that we're going to talk  
10 about as a Commission that should be outcomes  
11 of this.

12 So when did this complete? When did this study  
13 complete? And when did the recommendations go  
14 to the VA?

15 DR. CARRIQUIRY: This study  
16 completed in December of last year. And the  
17 report was published in January of this year.  
18 So, I believe towards the end of January. I'm  
19 almost sure it was towards the end of January.

20 CHAIR LEINENKUGEL: Yeah. And just  
21 from my recollection, I've heard bits and  
22 pieces of this, but not to the clarity that you



1 just presented in a very clear, short amount of  
2 time.

3 So that's interesting that eight  
4 months have gone by. And I would surmise that  
5 somebody has this, whether it's one of the  
6 doctors that was going to report to us next  
7 month, or has already reported, that they're  
8 well aware of it. And Drew, as an adviser,  
9 sitting in the back room, just came in. And I  
10 know that you are aware of this as well.  
11 Correct, Drew?

12 MR. TROJANOWSKI: One hundred  
13 percent.

14 DR. CARRIQUIRY: Let me say, in the  
15 VA's defense, this report came out when there  
16 was a lot of turnover in the VA. You know,  
17 leadership changes and lots of things going on.  
18 So it may not have received -- it was probably  
19 not --

20 CHAIR LEINENKUGEL: That's more than  
21 fair, Alicia. Two points for the  
22 commissioners. Because it's going to come up

1 before us. Again, it's another ham sandwich  
2 that we're sitting on and we're starving to  
3 death. They're ICTs. And if you're in the  
4 military, you know what an ICT is. It's that  
5 medic, corpsman, doc, it's that individual that  
6 went down to San Antonio -- I believe that's  
7 where they're all trained, if I remember -- and  
8 got distinct training, trauma training.

9 I mean, these men and women can  
10 perform battlefield tracheotomies and do a  
11 whole bunch of stuff. Yet it's hard as heck  
12 for them to get into the VA. In most cases  
13 that door is slammed. So, that needs to come  
14 to this. Because you know how many are getting  
15 out every year? Over 10,500 are being  
16 separated from the military every year.

17 Do you know how many we have in our  
18 ICT program that's been going on for over five  
19 years? Seventy-three. And we have what's  
20 called a clinician shortage in the VA. So, I  
21 bring that up because you brought it up with  
22 your other recommendation on hiring, which was

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1 Title 38. And that actually is part of the  
2 solution. There's no question.

3 So, I only bring that up for the  
4 sense of urgency from this Commission going  
5 forward, that we have a couple of big things  
6 just on day one that I think we can further  
7 explore and make recommendations on as well.

8 Tom, do you have something?

9 DR. BEEMAN: I have a question. And  
10 I know it's not directly relevant to your  
11 study. But I'm curious if you've heard of any  
12 studies about resiliency training in the DoD  
13 and whether or not any of the services employ  
14 it and are effective, then, in mitigating some  
15 of the mental health requirements when they get  
16 out.

17 And then secondly, just anecdotally,  
18 I remember in particular, I won't -- I'll cite  
19 the service I thought did a great job. The  
20 Marine Corps, when we were treating PTSD and  
21 TBI patients, were part of the care process.  
22 So, the sergeant and the platoon lieutenant